Public Higher Education and Higher Education Assistance Authority

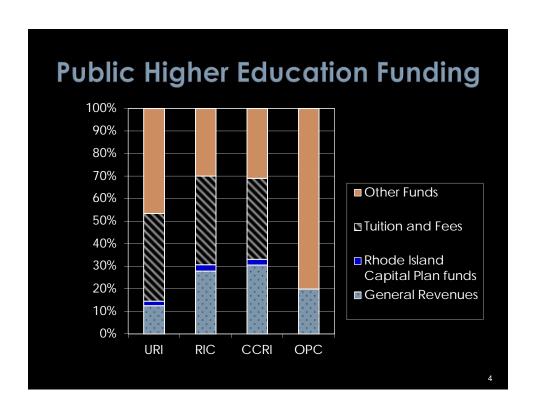
FY 2015 Revised and FY 2016 Budgets, Capital Budget Staff Presentation April 17, 2015

Public Higher Education

- Office of Postsecondary Commissioner
 - Division of Higher Education Assistance (Article 7)
- University of Rhode Island
 - RI State Crime Lab
- Rhode Island College
- Community College of Rhode Island

Public Higher Education

- \$1,087.8 million budget
 - 13% of state budget
 - 6% of general revenue budget
- 4,264.2 FTE positions
 - 28% of state total
- \$1,068.5 million capital budget
 - Majority of state's physical property



Board of Education

- 2012 Assembly enacted legislation to abolish the Board of Governors for Higher Education and Board of Regents
 - Effective January 1, 2013
 - Created a new 11 member Rhode Island Board of Education
- Abolished Office of Higher Education effective July 1, 2014
- First meeting of new board March 11, 2013

5

Board of Education

- Enacted to address concerns:
 - College readiness
 - Remedial education needs
 - Overall connection between lower and higher education
 - RIC graduates 50% of state's teachers

Board of Education

- 2014 Assembly restructured the Board of Education
 - 15 members
 - Members also serve on one of two councils
- Councils have most of the statutory authority and responsibility previously held by Board of Education
- Seven members on each council appointed by the Governor

7

Board of Education

- Full Board
 - Advice and consent on hiring commissioners
 - Elementary and Secondary Education
 - Postsecondary Education
 - Budget review and consent
 - Develop a performance funding formula for public higher education

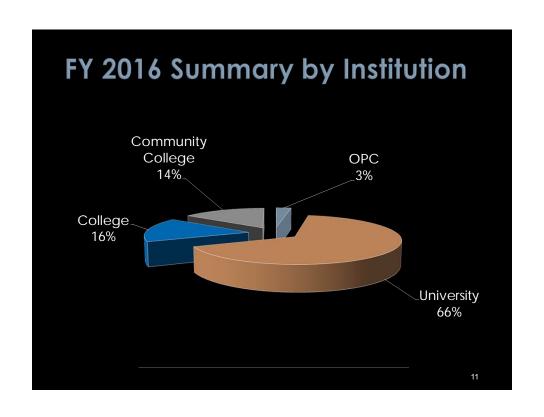
Board of Education

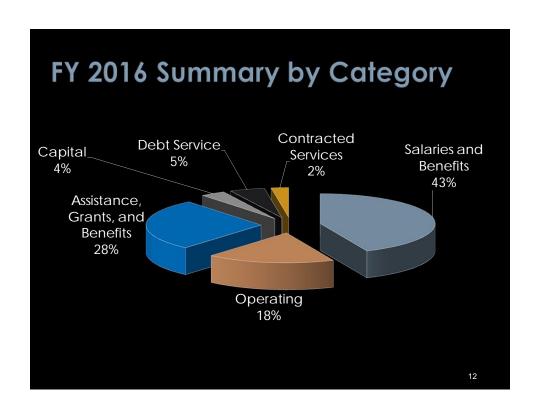
- Additional Powers of Presidents
 - Creating/consolidating departments, programs, courses of study
 - Submit budget to Council
 - Property management
 - Tables of organization*
 - Reporting on faculty and student race, gender, etc.
 - Formerly responsibility of OHE

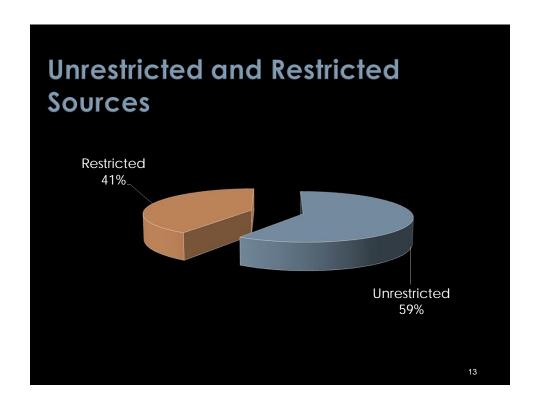
9

Board of Education

- Office of Postsecondary Commissioner
 - Replaces OHE
 - All of the same functions and responsibilities with the exception of reporting responsibilities and recommending tables of organizations
 - These transfer to presidents

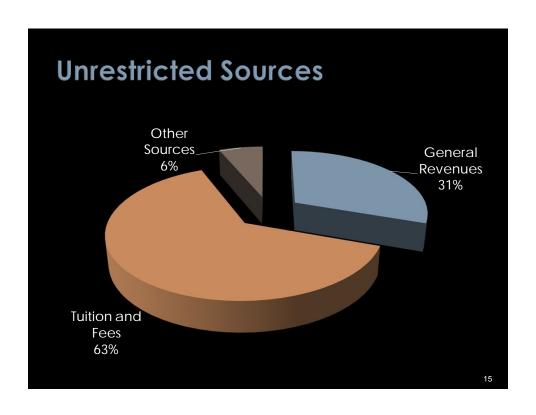






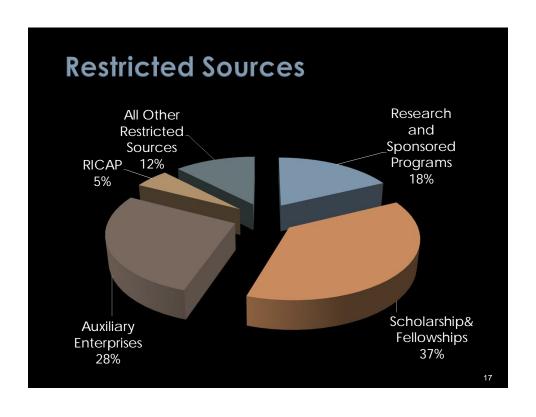
Unrestricted Budget

- Funds used for any legitimate purpose: education & general operations
 - State general revenues
 - Tuition & general fees
 - Auxiliary indirect costs
 - Similar to general revenue budget of other agencies

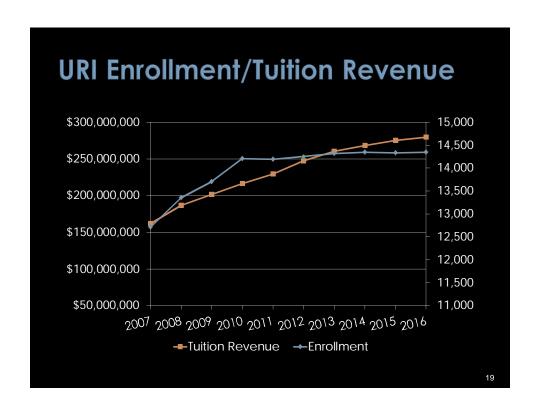


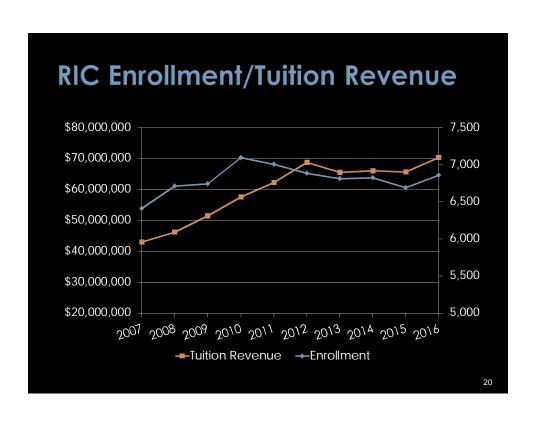
Restricted Budget

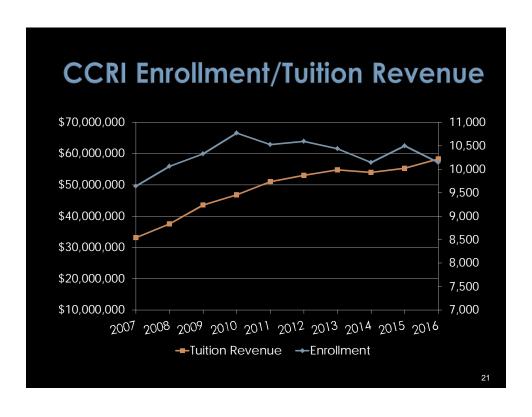
- Funds generally considered restricted receipt or enterprise funds
 - Residence hall & dining funds
 - Other fund sources are limited to use for certain purposes
 - Federal funds & RICAP considered restricted



Enrollment				
	URI	RIC	CCRI	Total
FY 2015 Enacted	14,447	6,690	10,498	31,635
FY 2015 Revised	14,332	6,690	10,498	31,520
Change	(115)	-	-	(115)
% Change	-1%	0%	0%	0%
FY 2016 Estimate	14,344	6,860	10,141	31,345
Chg. to FY 2015 Rev.	12	170	(357)	(175)
% Chg to FY 2015 Rev.	0.1%	2.5%	-3.4%	-0.6%
				18







Board Approved Tuition & Fees						
URI	FY 2015	FY 2016	Chg. to	FY 2015		
Resident						
Tuition	\$10,878	\$11,128	\$250	2.3%		
Fees	1,628	1,734	106	6.5%		
Total	\$12,506	\$12,862	\$356	2.8%		
Nonresident						
Tuition	\$26,444	\$27,118	\$674	2.5%		
Fees	1,628	1,734	106	6.5%		
Total	\$28,072	\$28,852	\$780	2.8%		
Avg. Room/Board	\$11,752	\$11,956	\$204	1.7%		
Enrollment						
In-State	8,150	8,071	(79)	-1.0%		
Out-of-State	6,182	6,273	91	1.5%		
Total	14,332	14,344	12	0.1%		
				22		

Board Approved Tuition & Fees					
RIC	FY 2015	FY 2016	Chg. to	FY 2015	
Resident					
Tuition	\$6,530	\$7,118	\$588	9.0%	
Fees	1,072	1,079	7	0.7%	
Total	\$7,602	\$8,197	\$595	7.8%	
Nonresident					
Tuition	\$17,228	\$18,779	\$1,551	9.0%	
Fees	1,072	1,079	7	0.7%	
Total	\$18,300	\$19,858	\$1,558	8.5%	
Avg. Room/Board	\$10,408	\$10,718	\$310	3.0%	
Enrollment					
In-State	5,860	6,010	150	2.6%	
Out-of-State	830	850	20	2.4%	
Total	6,690	6,860	170	2.5%	
				23	

oard Approved Tuition & Fees					
CCRI	FY 2015	FY 2016	Chg. to	FY 2015	
Resident					
Tuition	\$3,624	\$3,950	\$326	9.0%	
Fees	326	316	(10)	-3.1%	
Total	\$3,950	\$4,266	\$316	8.0%	
Nonresident					
Tuition	\$10,256	\$11,180	\$924	9.0%	
Fees	326	316	(10)	-3.1%	
Total	\$10,582	\$11,496	\$914	8.6%	
Enrollment	10,498	10,141	(357)	-3.4%	
Enrollment	10,498	10,141	(357)	-3.4%	
				24	

Target Budget

- Board submits a current service budget in addition to target budget required by Budget Office
- Target of \$184.1 million
 - Current service adjustments of \$5.7 million
 - 7.5% reduction, adjusted for certain exclusions, of \$12.5 million
- Target met by additional tuition increases

25

Tuition and Fees

- National average: in-state public 4-yr college for FY 2015 is \$9,139
- Rhode Island is 10th highest
- Lower than Vermont, New Hampshire and Massachusetts
- Higher than Connecticut and Maine

Source: http://trends.collegeboard.org/college-pricing

Tuition and Fees

- New England average: in-state public
 2-yr college for FY 2015 is \$3,347
- Rhode Island \$3,950 which is 4th out of 6 New England states
- Lower than Massachusetts and Vermont and New Hampshire
- Higher than Connecticut and Maine

Source: New England Board of Higher Education

27

Unrestricted Student Aid and Waivers – FY 2016

(In millions)	URI	RIC	CCRI
Student Aid & Waivers	\$102.4	\$15.8	\$3.8
Tuition and Fees	\$279.4	\$70.0	\$58.2
Student Aid % of Tuition/Fees	36.6%	22.6%	6.5%

 Includes financial based and academic scholarships and tuition waivers

Waivers

- Approximately 4.6% of all tuition will be waived for FY 2016
- Who is eligible for waiver?
 - Unemployed
 - Disabled vets
 - National Guard members
 - Senior citizens
 - Dependents of some employees (in CBAs and Board policy)

29

Graduation Rates

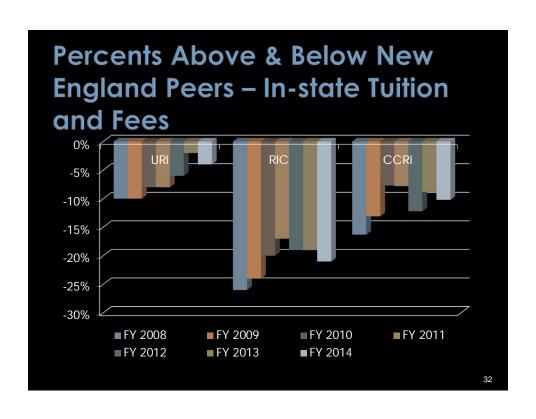
	6-Year Graduation Rate		3-Year Student Success*
	URI	RIC	CCRI
2011	63.1%	46.4%	31.6%
2012	63.2%	44.2%	27.2%
2013	60.1%	43.1%	29.1%
2014	58.9%	42.6%	27.8%

^{*} First-time, degree-seeking freshmen who graduate or transfer to another institution within three years of enrollment at CCRI

Source: Office of Management and Budget

Peer Comparisons

 Board traditionally provides data that compares costs at each RI school to several comparable, or peer institutions



About Year to Year Comparisons

- Schools re-evaluate tuition, enrollment
 & spending projections & adjust current
 year budget accordingly
- Governor provides \$2.7 million less from general revenues than enacted
 - \$2.6 million less for debt service on general obligation bonds
 - \$1.0 million in statewide medical benefit savings
 - \$0.9 million more for Office Postsecondary Commissioner

33

Summary by Category

(In millions)	FY 2015 Enacted	FY 2016 Governor	Chg. to Enacted
Salaries & Benefits	\$458.7	\$471.6	\$12.9
Contracted Services	20.5	26.5	6.1
Operating	195.9	195.7	(0.3)
Student Aid	306.5	302.8	(3.8)
Capital	44.3	37.8	(6.5)
Debt Service	54.9	53.4	(1.5)
Total	\$1,080.8	\$1,087.8	\$7.0

Salaries and Benefits

Full-Time Equivalent Positions

Full-Time Positions	FTEs	Chg. To Enacted
Enacted Authorized	4,247.0	-
FY 2016 Request	4,275.2	28.2
FY 2016 Governor	4,264.2	17.2
FY 2014 Average Filled	3,924.2	(322.8)
Filled as of March 8	3,918.4	(328.6)

35

Office of Postsecondary Commissioner

(In millions)	FY 2015 Enacted	FY 2015 Gov. Rev.	FY 2016 Request	FY 2016 Governor
General Revenue	\$4.6	\$5.5	\$6.1	\$5.8
Federal Funds	5.1	5.1	4.2	23.3
Total	\$9.7	\$10.6	\$10.3	\$29.1
FTEs	12.8	15.0	15.0	30.0

Office of Postsecondary Commissioner

- 2014 Assembly restructured Board
- Office of Postsecondary Commissioner replaced OHE
 - All same functions and responsibilities with exception of reporting responsibilities and recommending tables of organizations
 - These transfer to presidents
- New Commissioner hired during summer of 2014
- \$2.1 million and 15.0 FTEs for FY 2016

37

Division of Higher Education Assistance

- Article 7 dissolves HEAA and transfers it duties, authority & resources
 - Authority and corporate existence ends on July 1, 2015
- Changes state scholarship program
- 2014 Assembly required administration to include a plan to allocate Authority programs to other agencies as part of the FY 2016 budget

Higher Education Assistance Authority

- Authority created by law in 1977
- Governed by nine-member board
 - 8 appointed by governor for 5 year terms:
 - Five members with educational or financial expertise
 - Three members with recommendation of educational associations
 - General Treasurer, ex-officio member
- Acts as guaranty agency under agreements with lenders and U.S. DoE

39

Higher Education Assistance Authority

- Congress passed legislation ending subsidies to lenders and originating all loans directly w/ federal government effective July 2010
- Authority continues to manage existing remaining portfolio
 - Current estimation for loan portfolio extinguishment: 2-4 years

Higher Education Assistance Authority

- Paid by federal government for default aversion activities
 - Historically generated enough income to support other agency programs
 - Operating reserves ~ \$28 million as of June 2014
- December 2013, federal budget significantly reduced guaranty agency revenue by approximately 50%

4

Higher Education Assistance Authority

- Authority's FY 2015 revised and FY 2016 budget requests address declining revenues:
 - Privatize remaining guaranty work
 - Reduce staffing levels to 15.0 FTE from 22.0
 - Retain some staff to administer the contract
- Other states (Colorado, Georgia, and Maine) have transferred their loan portfolios to 3rd parties

Higher Education Assistance Authority

- Scholarship and Grants
 - Need-based student financial assistance
- Tuition Savings
 - CollegeBoundfund is a qualified state tuition savings program
- Federal Loans
 - State's designated guaranty agency
 - Loan guarantees, application processing, repayment management, default aversion and collection, etc.

43

HEAA - WaytogoRI

- WaytogoRI: free, Internet-based program to explore educational and career goals
 - Available to all public and many private schools
- HEAA has contract with XAP to host site and provide maintenance
 - Contract expires in June, 2016
- Funded from federal Guaranty sources

HEAA - CollegeBoundfund

- Qualified state tuition savings program
- Fees paid primarily by out-of-state participants
 - Fees generated \$8.1 million in FY 2014
 - Primarily used to fund scholarships and grants program and administrative expenses
- 20 states have their Office of General Treasurer administer their 529 college savings (CollegeBoundfund) programs

45

HEAA - CollegeBoundfund

- At September 25, 2014 meeting, Board approved new CollegeBound Baby Program
- AllianceBernstein pays \$100 for every baby born in Rhode Island each year
 - Approximately 11,000 a year
- There is no change to this program proposed in budget - not funded through state budget

HEAA - Scholarships and Grants

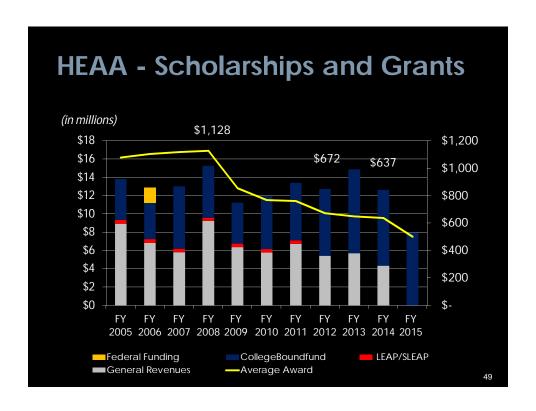
- Need Based Scholarships and Grants
 - Established by statute in 1977; available only to Rhode Island residents
 - Eligibility and need determined from information submitted on the FAFSA
 - Statutory minimum \$250, maximum \$2,000
 - Board sets maximum
 - \$500 for FY 2015
 - Average award is \$435

47

HEAA - Scholarships and Grants

Element	Statutory	Board Policy
Formula for calculating need	Χ	
Max/Min Award	Χ	
Amount of Award		Χ
Type of Institution (in state)	Χ	

Total funding is subject to appropriation



HEAA - Scholarships and Grants

- Awards first come, first served
- In FY 2014:
 - 18,355 students received awards
 - ~ 75% in-state
 - ~ 25% out-of-state
 - Average grant award of \$664
 - Covers 5% of average student's need
 - 52.2% of eligible recipients received awards

HEAA - Scholarships and Grants

Institution	FY 2014 Tuition and Fees	Percent Covered
Community College of Rhode Island	\$3,950	16.8%
Rhode Island College	\$7,602	8.7%
University of Rhode Island	\$12,506	5.3%
Bryant University	\$38,199	1.7%
Providence College	\$43,115	1.5%
Brown University	\$47,434	1.4%

5

HEAA - Scholarship and Grants

- Most states do not award grants to students attending out of state schools
 - Vermont only other regional state
- Most states do not have reciprocal agreements with other states
 - Rhode Island has agreements with Massachusetts and Pennsylvania
 - Connecticut and Maine do not have reciprocal agreements
 - New Hampshire has no grant program

- Article 7 replaces state's need based scholarship and grants program formula and eligibility requirements with a more flexible state grant program under direction of Commissioner of Postsecondary Education
- Budget directs \$11.4 million to two new programs

53

Article 7 - HEAA

- Last Dollar Scholarship \$10.1 million
 - From tuition savings fees & reserve funds
 - Students w/academic performance & financial need
- Dual Enrollment Incentive \$1.3 million
 - From tuition savings fees
 - For qualified high school students to earn college credit at no cost to the student

	FY 2015 Enacted	FY 2016 Gov.	Chg. To Enacted
Need-Based Scholarships	\$12.1	\$-	(\$12.1)
Last Dollar	-	10.1	10.1
Dual Enrollment	-	1.3	1.3
Total	\$12.1	\$11.4	(\$0.7)
Sources			
Tuition Savings Fees	\$8.0	\$7.4	(\$0.6)
Guaranty Agency Reserves	\$4.1	\$4.0	(\$.01)
Total	\$12.1	\$11.4	(\$0.7)

55

Article 7 - HEAA

Guaranty Agency Operating Re	serves
Balance as of June 2014	\$28.0
Last Dollar Scholarship FY 2016	(4.0)
FY 2017	(4.0)
FY 2018	(4.0)
FY 2019	(4.0)
FY 2020	(4.0)
FY 2021	(4.0)
FY 2022	(4.0)
Ending Balance FY 2023	\$0

- Law is silent but initial discussions indicate intent is for grants to go to instate public institutions only
- Other questions discussed during Article 7 hearing on April 14:
 - How and when will grants be determined?
 - Will other types of institutions be eligible for funds?
 - Out-of-state, private

57

Article 7 - HEAA

- Transfers all powers, duties, authority and resources of HEAA to
 - Council for Postsecondary Education
 - Establishes new Division of Higher Education Assistance
 - \$19.1 million and 15.0 full-time positions
 - Treasurer's Office
- Authority & its corporate existence end on July 1, 2015

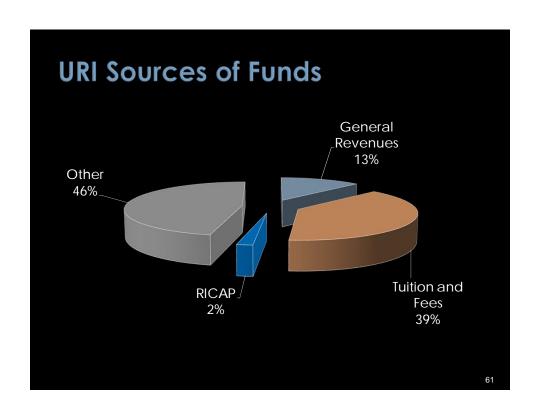
Program	Authority/ Responsibility	Funding
Need-based scholarships and grants	OPC	OPC
Guaranty Agency	OPC	OPC
CollegeBoundfund	Treasurer*	OPC
WaytogoRl	OPC	OPC

*no funding or positions provided

59

University of Rhode Island

(In millions)	FY 2015 Enacted	FY 2015 Gov. Rev.	FY 2016 Request	FY 2016 Governor
General Revenue	\$91.2	\$89.2	\$97.4	\$90.4
Tuition and Fees	267.7	275.1	279.4	279.4
Other Unrestricted	24.2	23.5	25.3	25.3
Restricted	360.4	346.2	334.0	322.7
Total	\$743.6	\$734.0	\$736.1	\$717.8
FTE Authorization	1,882.7	1,882.7	1,903.7	1,882.7
Third Party Limited	573.8	573.8	573.8	573.8
Total	2,456.5	2,456.5	2,477.5	2,456.5



ic	ted B	U	dget	
	Request	(Governor	Difference
\$	7,039,029	\$	5,303,184	\$ (1,735,845)
	2,469,557		-	(2,469,557)
	5,729,931		4,525,681	(1,204,250)
	240,439		240,439	-
	125,000		125,000	-
	175,000		175,000	-
	1,079,804		1,079,804	-
	1,079,804		1,079,804	-
		Request \$ 7,039,029 2,469,557 5,729,931 240,439 125,000 175,000	Request C \$ 7,039,029 \$ 2,469,557 5,729,931 240,439 125,000 175,000	\$ 7,039,029 \$ 5,303,184 2,469,557 - 5,729,931 4,525,681 240,439 240,439 125,000 125,000 175,000 175,000

URI - L	Jnrestri	cted	Bud	lget	
---------	-----------------	------	-----	------	--

Change to Enacted	Request	Governor	Difference
New Building Operations	662,370	662,370	-
Utilities	1,869,661	1,869,661	-
Capital - Chemistry Building	(2,000,000)	(2,000,000)	-
Capital - LGBTQ Center	(1,800,000)	(1,800,000)	-
Debt Service	507,271	(504,747)	(1,012,018)
Student Aid	3,182,204	3,182,204	-
State Crime Lab	68,478	44,318	(24,160)
Allowance for Unpaid			
Accounts	178,933	178,933	-
Other Operating			
Adjustments	258,316	(332,496)	(590,812)
Total	\$ 19,785,993	\$ 12,749,351	\$ (7,036,642)

63

University of Rhode Island

- Contracted Project Management
 - \$125,000 for a new initiative to contract for project management services for smaller capital projects
 - 50 projects going on at any given time
 - Staff time limitations and increasing workload lead to delays which extends project schedules and costs

University of Rhode Island

- Business Engagement Center
 - \$175,000 for new 2-year initiative
 - Contract with URI Foundation to increase industry engagement and market Business Engagement Center
- Chemistry Building Equipment & Furniture - \$1.1 million
 - Outfitting new building for summer 2016 occupancy
 - Lab equipment and furniture

65

University of Rhode Island

- New Building Operations \$0.7 million
 - Two new buildings coming online during FY 2016
 - Chemistry building and LBGTQ Center
 - Utilities, insurance, trash removal
- Capital Expenditures LGBTQ Center (\$1.8 million)
 - Prior year fund balances used in FY 2015 for construction

University of Rhode Island

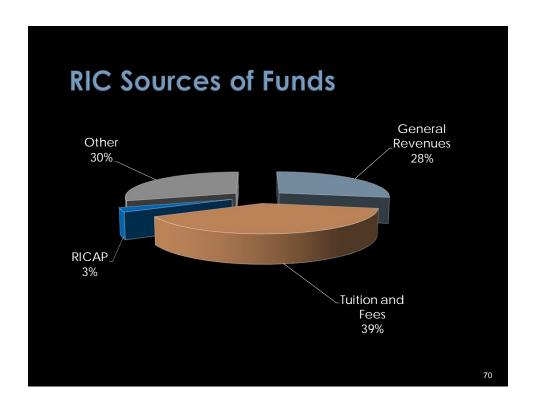
- Capital Expenditures Chemistry Building – (\$2.0 million)
 - Revised budget includes funding for the 4th floor
 - \$2.0 million from University year-end balances
 - \$1.5 million from private sources
 - \$4.0 million from RICAP

67

University of Rhode Island

- Capital Expenditures Gateway
 Welcome Center \$0.9 million
 - \$0.9 million from both unrestricted and restricted sources
 - To bolster recruitment of new students
- Student Aid \$95.9 million
 - 3.4% more than FY 2015, 8% more than FY 2014
 - Language in Article 1 requires URI to maintain internal student financial aid at FY 2015 level

Rhode Isl	and C	ollege		
(In millions)	FY 2015 Enacted	FY 2015 Gov. Rev.	FY 2016 Request	FY 2016 Governor
General Revenue	\$47.4	\$46.2	\$50.5	\$49.9
Tuition and Fees	65.5	65.6	70.3	70.3
Other Unrestricted	7.7	11.3	9.7	10.4
Restricted	50.8	52.0	48.1	48.1
Total	\$171.4	\$175.1	\$178.5	\$178.7
FTE Authorized	841.6	841.6	841.6	841.6
Third Party	82.0	82.0	82.0	82.0
Total	923.6	923.6	923.6	923.6



RIC - Unrestricted Budget

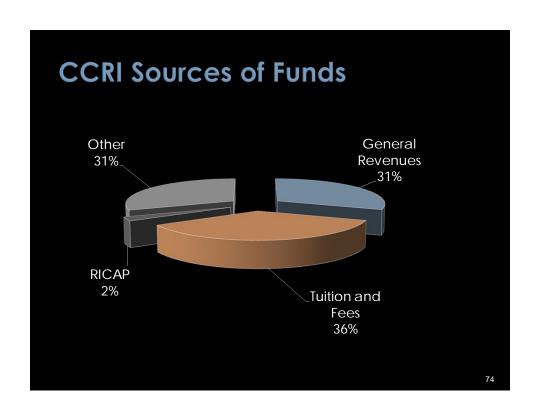
Change to Enacted	Request	-	Governor	D	ifference
Current Year Revisions	\$ 3,545,397	\$	2,517,242	\$ ((1,028,155)
Salaries and Benefits	3,104,039		3,104,039		-
Student Aid	1,337,728		1,465,348		127,620
Repairs and Maintenance	1,031,188		731,957		(299,231)
Utilities	707,576		707,576		-
Debt Service	(4,517)		1,919,479		1,923,996
Other Operating					
Adjustments	126,236		(408,480)		(534,716)
Total	\$ 9,847,647	\$	10,037,161	\$	189,514

7

Rhode Island College

- Student Aid \$13.9 million
 - 9% more than FY 2015, 10% more than FY 2014
 - Language in Article 1 requires RIC to maintain internal student financial aid at FY 2015 level
- Debt Service \$8.9 million
 - \$1.9 million for debt service on general obligation bonds for phase I of repairs to academic buildings approved by voters in 2012

Communit Island	y Coll	ege of	Rhod	е
(In millions)	FY 2015 Enacted	FY 2015 Gov. Rev.	FY 2016 Request	FY 2016 Governor
General Revenue	\$47.8	\$47.5	\$50.4	\$49.6
Tuition and Fees	55.1	55.3	58.2	58.2
Other Unrestricted	4.6	4.6	4.6	4.7
Restricted	48.7	48.7	49.5	49.5
Total	\$156.2	\$156.0	\$162.8	\$162.2
FTE Authorized	760.1	760.1	765.1	765.1
Third Party	94.0	94.0	94.0	89.0
Total	854.1	854.1	859.1	854.1



CCRI - Unrestricted Budget

Change to Enacted	Request	Governor	D	Difference
Current Year Revisions	\$ -	\$ (165,990)	\$	(165,990)
New Positions	361,986	361,986		-
Other Salaries & Benefits	4,035,574	4,035,574		-
Technology Upgrades	510,000	510,000		-
Utilities	120,000	120,000		-
Fleet Replacement	193,000	193,000		-
Building Repairs and Maintenance	326,388	326,388		-
Building Renovations	(935,313)	(935,313)		-
Student Aid	280,542	280,542		-
Debt Service	950	(235,308)		(236,258)
Other Operating Expenses	886,445	662,419		(224,026)
Total	\$ 5,779,572	\$ 5,153,298	\$	(626,274)

75

Community College of Rhode Island

- New Positions \$0.4 million
 - 5.0 new positions shifted from 3rd party funded research positions
 - 3 student development counselors, 1 joint articulation advisor, 1 Clery Act compliance coordinator

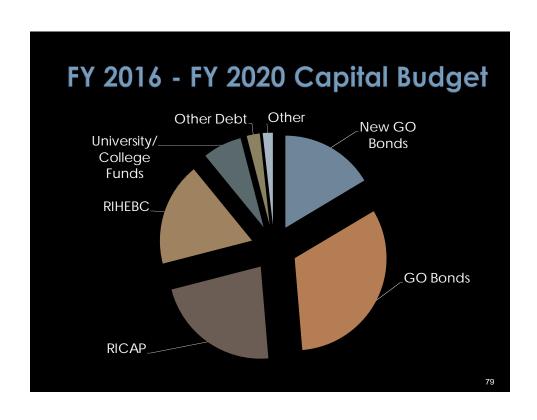
Community College of Rhode Island

- Technology Initiatives and Equipment Upgrades - \$1.4 million
 - Increase of \$0.5 million
 - \$250,000 for equipment
 - \$260,000 for software
- Student Aid \$3.8 million
 - 8% more than FY 2015, 16% more than FY 2014
 - Language in Article 1 requires CCRI to maintain internal student financial aid at FY 2015 level

7

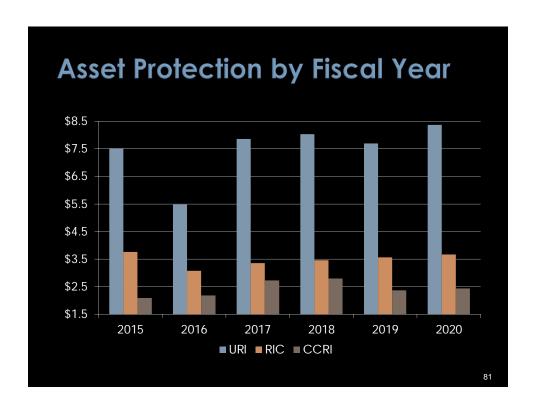
FY 2016 - FY 2020 Capital Budget

- \$582.7 million of new & ongoing projects
- Plus dozens of asset protection projects at each institution
- Campuses contain majority of state's physical property



FY 2016 - FY 2020 Capital Budget

	URI	RIC	CCRI	Total
New Projects	11	-	2	13
Approved Projects	28	13	4	45
Total Projects	39	13	6	58
Cost (In millions)	\$422.5	\$125.5	\$34.7	\$582.7



Project	Board Request	2014 Ballot	Gov. 2016 Ballot
URI - Engineering Quad. I	\$125.0	\$125.0	-
URI - Engineering Quad. II	-	-	25.5
URI - Fine Arts Center	-	-	70.2
Total	\$125.0	\$125.0	\$95.7

G.O. Bonds

- \$125.0 million for URI engineering project approved on November 2014 ballot
 - First phase of project to renovate and build additions to College of Engineering complex
 - Construct 195,000 sq. ft. new facility adjacent to remaining engineering buildings
 - Annual debt service: \$10.3 million

83

G.O. Bonds

- \$25.5 million for Nov. 2016 ballot for phase II
 - Renovate Bliss Hall (41,400 sq. ft.)
 - Addition (21,000 sq. ft.)
 - Annual debt service would be \$2.1 million
- \$70.2 million for Nov. 2013 ballot for Fine Arts
 - Renovate 120,720 sq. ft.
 - Annual debt service would be \$5.8 million

Article 2 - Public Corporation Debt Management Act (Kushner Act)

- \$5.1 million from revenue bonds
- URI's Fraternity Circle Infrastructure
 - Improvements to water distribution & storm water management systems, gas, electric, roadways, walkways & parking lots
- Annual debt service = \$0.4 million
- Total debt service =\$8.1 million
 - supported by general revenues, tuition and fees

85

Public Higher Education and Higher Education Assistance Authority

FY 2015 Revised and FY 2016 Budgets, Capital Budget Staff Presentation April 17, 2015